

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-07 TRSE-00 EB-08 CU-02 OES-06 /081 W

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P R 161137Z MAR 77

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 6521

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

AMEMBASSY BERLIN

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY ROME

USMISSION NATO BRUSSELS

USMISSION USBERLIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 04641

E.O. 11652: GDS

TAGS: UR, GW, PFOR, WB

SUBJECT: USSR/FRG: FRG SET TO CONSULT ON BILATERAL
RELATIONS

REFS: (A) BONN 18047; (B) MOSCOW 1985

BEGIN SUMMARY: VAN WELL IS SCHEDULED TO VISIT MOSCOW
MARCH 22-24 TO "RESUME DIALOGUE WITH SOVIETS." HE

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PLANS TO PROPOSE ANOTHER ROUND OF NEGOTIATIONS AT THE
EXPERT LEVEL ON THE THREE PENDING BILATERAL AGREEMENTS.
HE ALSO INTENDS TO TAKE SOUNDINGS REGARDING A POSSIBLE
VISIT BY GENSCHER TO MOSCOW IN JUNE AND TO ASCERTAIN
ANYTHING HE CAN REGARDING THE DATE FOR BREZHNEV'S VISIT
NEXT FALL. HIS BRIEFING PAPERS ON ECONOMICS, DISARM-
AMENT, ETC., REPORTEDLY DO NOT CONTAIN ANYTHING

NEW. THE FOREIGN OFFICE HAS TOLD US THAT IT WILL INFORM US OF ANY SIGNIFICANT ATMOSPHERICS DURING THE VAN WELL VISIT THAT MIGHT BE USEFUL TO THE SECRETARY IN HIS IMMEDIATELY FOLLOWING VISIT. END SUMMARY.

1. A FONOFF SOURCE (SOVIET DESK) HAS TOLD US THAT THE LOG JAM ON GERMAN EASTERN POLICY DECISION MAKING HAS BEEN BROKEN TO SOME EXTENT. ACCORDING TO THIS SOURCE, THE GERMAN LEADERSHIP HAS DECIDED "TO RESUME ITS DIALOGUE" WITH THE SOVIET UNION. THE FIRST CONCRETE STEP IN THIS PROCESS WILL BE A VISIT BY VAN WELL TO MOSCOW MARCH 22-24. HE WILL BE ACCOMPANIED BY KUEHN (SOVIET DESK), SCHNEPPEN (DISARMAMENT), AND SIEGER (EAST-WEST TRADE). HE WILL DEFINITELY MEET WITH BONDARENKO, BUT HOPES TO CONSULT WITH KUZNETSOV AND POSSIBLY GROMYKO.

2. THE MAIN POINT OF VAN WELL'S CONSULTATIONS -- AND ONLY CONCRETE PROPOSAL HE HAS TO MAKE -- IS TO PROPOSE ANOTHER ROUND OF NEGOTIATIONS AT THE EXPERT LEVEL ON TWO OF THE THREE PENDING BILATERAL AGREEMENTS. IF THE SOVIETS ACCEPT THIS PROPOSAL, VAN WELL IS AUTHORIZED TO PROPOSE TENTATIVELY A VISIT BY GENSCHER TO MOSCOW IN JUNE TO CARRY OUT THE REGULARLY SCHEDULED (BUT NOT ALWAYS HELD) YEARLY CONSULTATIONS AT THE FOREIGN MINISTER LEVEL. VAN WELL IS ALSO TO SEEK ANY INFORMATION REGARDING THE DATE OF BREZHNEV'S VISIT TO BONN. OUR SOURCE COMMENTED THAT THE DATE FOR THE VISIT IS WIDE OPEN; HE PERSONALLY DOES NOT EXPECT IT TO TAKE CONFIDENTIAL

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PLACE UNTIL THE FOURTH QUARTER OF THE YEAR.

3. CULTURAL PROTOCOL:
OUR SOURCE CONFIRMED THAT THE CULTURAL PROTOCOL IS PRACTICALLY AGREED. THE MAIN PROBLEM INVOLVES THE USE OF AN ADJECTIVE (IHRE, DIE OR ALLE) IN DESCRIBING WHICH MEMBERS OF THE GERMAN SOCIETY FOR RESEARCH WILL TAKE PART IN EXCHANGES. THE FRG WANTED "ALLE" BUT HAS FALLEN BACK TO "IHRE." THE SOVIETS INSIST ON "DIE," WHICH THE FRG RESISTS BECAUSE, SINCE THERE ARE NO ARTICLES IN RUSSIAN, IT WOULD BE LOST IN TRANSLATION. THERE IS ALSO A PROBLEM ABOUT THE USE OF QUOTATION MARKS AROUND THE WORD "GERMAN" IN THE NAMES OF SOME PARTICIPATING ORGANIZATIONS. FINALLY, SINCE THE PROTOCOL HAS BEEN UNDER NEGOTIATION FOR SUCH AN EXTENDED PERIOD OF TIME, IT MUST BE UPDATED.

4. LEGAL ASSISTANCE AGREEMENT:
OUR SOURCE SAID THAT VAN WELL WILL NOT PROPOSE

EXPERT TALKS ON THE LEGAL ASSISTANCE AGREEMENT. THE
FRG'S INTEREST IN THIS AGREEMENT HAS COOLED CONSIDERABLY
GIVEN THE PROBLEM THAT THE SIGNING SCENARIO (NOTIFICA-
TION BY THE SOVIETS TO THE ALLIES) GAVE THE ALLIES, AND
POSSIBLE OBJECTIONS BY CDU GOVERNED LAENDER.
ACCORDING TO VAN WELL'S BRIEFING PAPER, HE IS TO REFER
TO THESE DIFFICULTIES IF THE SOVIETS RAISE THIS SUBJECT.
IF THE SOVIETS PROPOSE TO AMEND THE SIGNING SCENARIO TO

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DROP THEIR NOTIFICATION TO THE ALLIES, VAN WELL IS TO
REMARK THAT THIS CREATES A NEW SITUATION WHICH THE
GERMANS MUST STUDY.

5. SCIENTIFIC TECHNOLOGICAL COOPERATION AGREEMENT:

THE POLITICAL AND ECONOMIC SECTIONS OF THE FONOFF HAVE AGREED ON A NEW NEGOTIATING STRATEGY. THAT IS, TO INSIST ON SIGNATURE OF PROTOCOLS COINCIDENT WITH SIGNATURES OF THE FRAMEWORK AGREEMENT. IN THIS MANNER, PARTICIPATION OF BERLIN INSTITUTES WOULD BE ASSURED
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SINCE THAT WOULD BE SPECIFIED IN THE PROTOCOLS. THE LEGAL SECTION OF THE FONOFF HAS NOT AGREED TO THIS POSITION, ARGUING THAT IT WOULD UNDERCUT THE BASIC GERMAN POSITION THAT THE FRANK/FALIN CLAUSE IS SELF-IMPLEMENTING WHEN IT IS INCLUDED IN AN AGREEMENT. AS IS THE CASE WITH THE CULTURAL PROTOCOL, THE FRG HAS ACCEPTED THAT THE BERLIN INSTITUTES BE LISTED SEPARATELY FROM THE INSTITUTES IN THE FRG.

6. ECONOMIC SUBJECTS:

VAN WELL IS NOT EXPECTED TO SPEND MUCH TIME DISCUSSING ECONOMIC SUBJECTS. PREVIOUS THINKING CONCERNING EXTENSION OF CREDITS (BONN 11061 - 76 - EXDIS) HAS NOT BEEN APPROVED; VAN WELL IS NOT AUTHORIZED TO INDICATE ANY CHANGE IN THE FRG POSITION. HE IS AUTHORIZED TO EXPRESS SATISFACTION OVER THE NARROWING OF THE TRADE DEFICIT. HE MAY RAISE THE QUESTION OF AN AGREEMENT ON DOUBLE TAXATION (NEGOTIATIONS HAVE BROKEN DOWN OVER A BERLIN CLAUSE). IF THE QUESTION OF THE NEXT MEETING OF THE USSR/FRG ECONOMIC COMMISSION COMES UP, VAN WELL IS TO INSIST ON THE INCLUSION IN ITS AGENDA OF THE ITEM ON WHICH THE BERLIN EXPERT IS TO REPORT.

7. MISCELLANEOUS:

VAN WELL WILL BE BRIEFED FOR A TOUR D'HORIZON ON SOUTH AFRICA, THE NEAR EAST, AND DISARMAMENT MATTERS. ACCORDING TO OUR SOURCE, VAN WELL WILL MAKE NO NEW PROPOSALS BECAUSE HE IS NOT IN A POSITION TO DO SO. HOWEVER, HE WILL BE PREPARED TO LISTEN TO WHATEVER THE SOVIETS MAY HAVE TO SAY, AS WELL AS TO REITERATE ALLIANCE POSITIONS.

8. RELATED MATTERS:

ACCORDING TO OUR SOURCE, NEGOTIATION OF AN AGREEMENT BETWEEN THE GERMAN SPORTS ASSOCIATION AND THE SOVIET COMMITTEE FOR PHYSICAL CULTURE AND SPORT FOR SPORTS
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EXCHANGES FELL APART DURING A RECENT TRIP TO BONN BY

SERGEY PAVLOV OVER THE INSISTENCE BY THE GERMANS OF INCLUSION OF BERLIN TEAMS. THESE DISCUSSIONS, WHICH WERE NON-GOVERNMENTAL ON THE GERMAN SIDE, MAY BE RESUMED IN MOSCOW. OUR SOURCE ALSO DENIED THAT THE RECENT ARREST IN RED SQUARE OF A SMALL GROUP OF ETHNIC GERMANS WHO WISHED TO EMIGRATE IS BECOMING A FACTOR IN BILATERAL RELATIONS. HE ALSO DENIED THAT THE DECLINING TREND IN EMIGRATION BY ETHNIC GERMANS IS A CAUSE FOR CONCERN. HE PREDICTED, RATHER, THAT THE NUMBER MAY WELL RISE AGAIN AS THE BELGRADE CONFERENCE APPROACHES.

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